

# Overview of results from the IEA Bioenergy Inter-task project on realizing sustainable supply chains

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Leader of IEA Bioenergy Task 40

# Why a inter-task project?

- A lot of work on the sustainability of bioenergy systems has been carried out by various IEA Bioenergy tasks in the past years
- Several joint projects & workshops in past 6 years between mainly tasks 38, 40 & 43 on sustainability-related topics
- No comprehensive effort to bring together various output

### 3 Objectives:

1. To provide an overview of calculation methods & tools to assess the sustainability of various biomass and bioenergy supply chains and discuss needs, possibilities and limitations of a global, uniform/harmonized framework

### 3 Objectives:

2. To compare and assess the effectiveness and efficiency of a variety of approaches on how to govern and verify sustainability of biomass supply chains
3. To understand the positions and underlying motivations of stakeholder groups relative to their perceptions of bioenergy and inform dialogues/discussions to avoid misconceptions about bioenergy

## **Objectie 2**

### **Trust and Legitimacy in Sustainability Governance of Bioenergy Supply Chains**

**Strategic Inter-Task study,  
commissioned by IEA Bioenergy**

**Maha Mansoor, York University  
Inge Stupak, University of  
Copenhagen  
Tat Smith, University of Toronto**

# Aim

Suggest how sustainability governance systems can be analyzed to better understand how the design is linked to legitimacy, and ultimately, the achieved sustainability

# Approach

Review and develop terms and conceptual frameworks to facilitate analysis of sustainability governance systems in the context of bioenergy and the bioeconomy

# Sustainability governance

Sustainability governance refers to the set of regulatory processes, mechanisms, and organizations that seek to influence sustainable actions and outcomes.

# Trust

The willingness to be vulnerable to the actions of another, or belief of the community that a given governance institution and its conduct are appropriate

| Receiving /achieving →            | Individuals, the public                    |                                                   | Organizations in the market                   |                                                    | Governments                                |                                                  |
|-----------------------------------|--------------------------------------------|---------------------------------------------------|-----------------------------------------------|----------------------------------------------------|--------------------------------------------|--------------------------------------------------|
| Granting ↓                        | Type of trust granted to individuals by... | Strategies of individuals to achieve trust of.... | Type of trust granted to organizations by.... | Strategies of organizations to achieve trust of... | Type of trust granted to governments by... | Strategies of governments to achieve trust of... |
| <b>Individuals<br/>The public</b> | Inter-personal trust                       | Agreements on how to work together                | License to operate                            | CSR                                                | Legitimacy, tax payments                   | Quality of Government, democracy                 |
| <b>Organi-<br/>zations</b>        | Bought goods and services                  | Resignation from naming and shaming campaigns     | Trust in the supply chain                     | Agreements on how to work together                 | Economic prosperity, tax payments          | Political stability, Quality of Government       |
| <b>Govern-<br/>ments</b>          | Freedom, equality, welfare                 | Law-abiding behavior                              | License to operate                            | Law-abiding behavior                               | International relations                    | Agreements on how to work together               |

*Inspired by Burlea and Tome (2013)*

# Legitimacy

Society accepting a governance institution as an authoritative figure that may appropriately influence the actions of societal actors, that are also willing to obey the rules of the governing institution.

| Legitimacy                                                                                     |                                                                                                         |                                                                               |
|------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------|
| Input                                                                                          | Output                                                                                                  | Throughput                                                                    |
| Gaining consent of actors through their participation and involvement in the governance system | Gaining the approval of actors through success of the governance system in what it attempts to achieve. | Efficiency of the administrative aspects that compose governance institutions |

Legitimacy granted to a governance institution means that society sees the actions of the governance institution as proper and desirable.

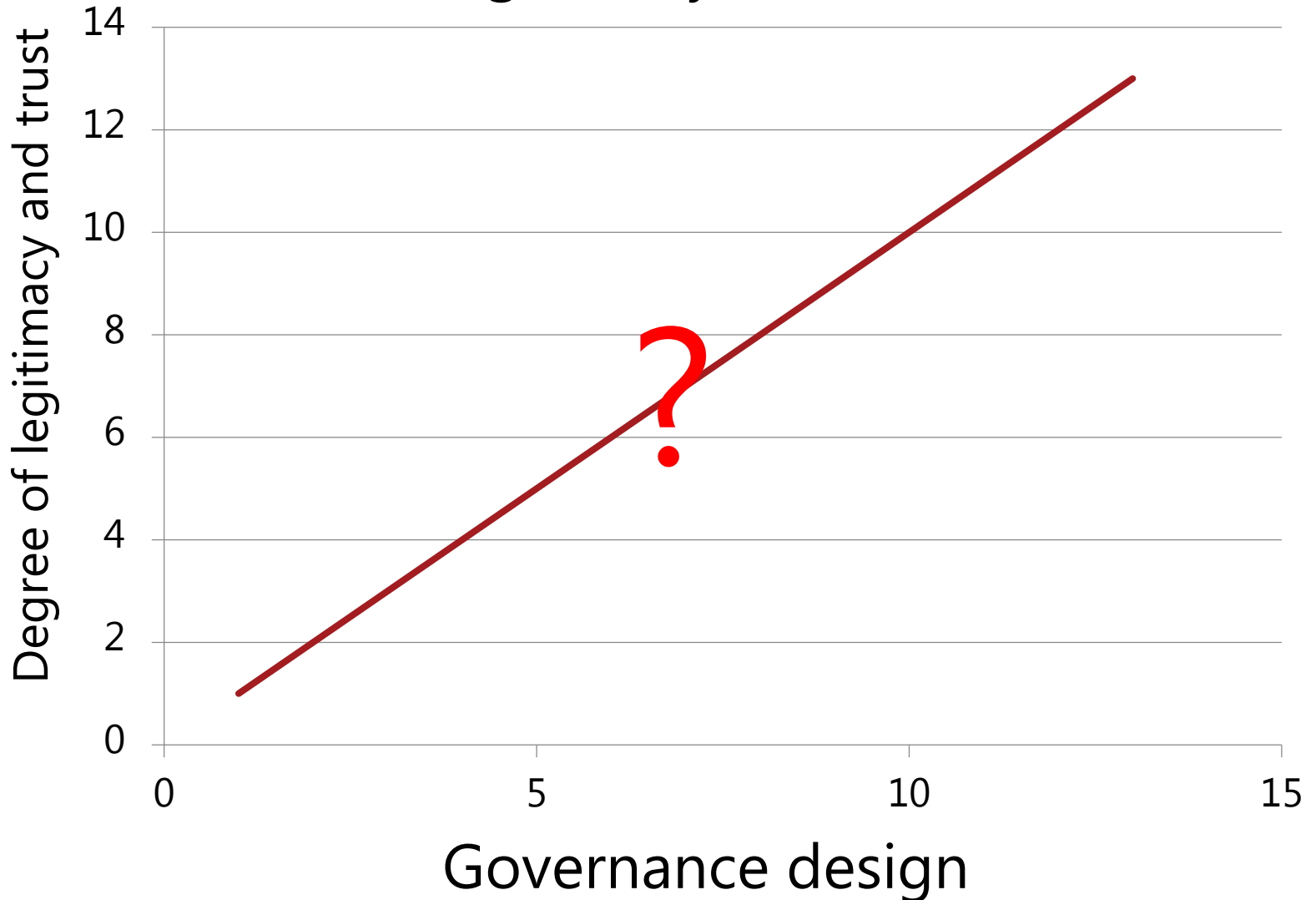
Suchman (1985)

# Phases of the levels of trust and legitimacy

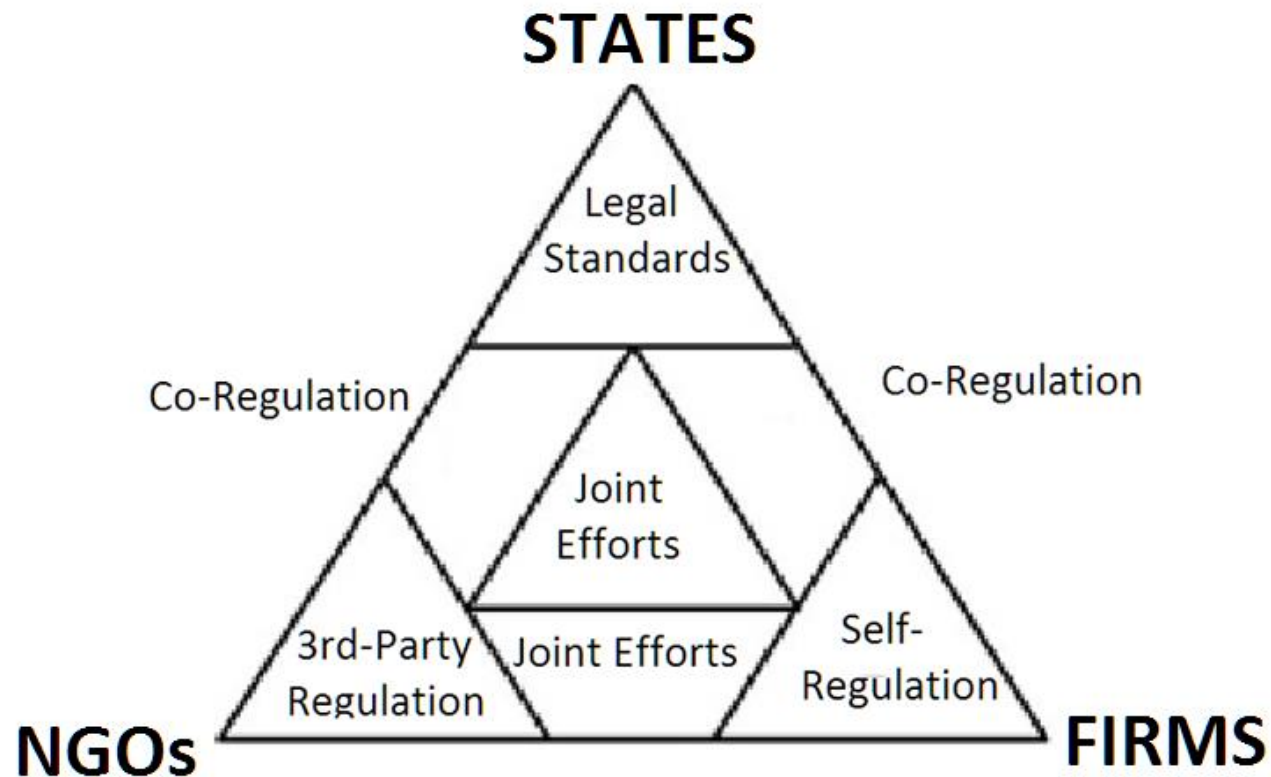
|                                                       | Description                                                                                                                   | Input                                                                                                                                             | Throughput                                                                                                                   | Output                                                                                                       |
|-------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------|
| <b>Phase I:<br/>Emergence<br/>of systems</b>          | Creation of the first few sustainability governance systems                                                                   | Low - Limited participation from all relevant stakeholders in the creation of the first governance system                                         | Low - No standards in place to determine the adequacy of the processes                                                       | Low - firms closest to standards meeting them                                                                |
| <b>Phase II:<br/>Increased<br/>use of<br/>systems</b> | Proliferation of governance systems; broader use of the governance systems; not "accepted" form of showing sustainability     | Low – More actors getting involved but governance systems unclear how to utilize the expertise of actors and how to maximize their contributions. | Low/Medium - The proliferation and widespread use is leading to some systems to develop more efficient processes than others | Low – Governance systems enact low standards in order to attract firms but low standards = low effectiveness |
| <b>Phase III:<br/>Maturity</b>                        | Increased uptake of governance systems; certain systems respond to popular critiques; accepted form of showing sustainability | Medium - Increased levels of participation from all actors, however, adequate stakeholder engagement is still be lacking                          | Low – Governance system is making its internal auditing systems more efficient                                               | Low/Medium – Actors feel that there is more room for improvement in how governance system affects change     |
| <b>Phase IV:<br/>Saturation</b>                       | Trust and legitimacy is granted, but it is not set in stone. Requires continuous engagement with stakeholders.                | High - All actors feel adequately represented in the governance institutions                                                                      | Medium/High – Efficient use of auditing systems                                                                              | Medium/High - All actors feel that rules are adequately ensuring the sustainability of bioenergy             |

# How to move to the next phase?

Correlation between governance design and legitimacy and trust?



# Analysing involved actors



Abbott and Snidal (2009)  
c.f. Mansoor et al (2016)

# Analysing the policy setting

|           |                                                                             | Flexibility                                                                    |                                                                                          |                                                              |
|-----------|-----------------------------------------------------------------------------|--------------------------------------------------------------------------------|------------------------------------------------------------------------------------------|--------------------------------------------------------------|
|           |                                                                             | <u><b>Voluntary</b></u><br>Optional or recommended policies encouraging action | <u><b>Elective</b></u><br>Choose method of compliance to a general mandatory policy goal | <u><b>Mandatory</b></u><br>Specific action required          |
| Precision | <u><b>Managerial</b></u><br>Managerial, procedural systems                  | System or plan based.<br>Flexible                                              | System or plan based.<br>Semi-flexible                                                   | System or plan based.<br>Semi-flexible                       |
|           | <u><b>Compliance</b></u><br>Compliance with BMPs                            | BMP based.<br>Flexible                                                         | BMP based.<br>Semi-flexible                                                              | BMP based.<br>Inflexible                                     |
|           | <u><b>Measured</b></u><br>Measurement, monitoring, inventory to record data | Measurement-based<br>Flexible                                                  | Measurement-based<br>Semi-flexible                                                       | Measurement-based<br>Inflexible                              |
|           | <u><b>Substantive</b></u><br>Explicit on-the-ground targets and thresholds  | Goals defined with specific suggestions for actions listed<br>Flexible         | Specific goals can be obtained through several methods.<br>Semi-flexible                 | Policy requirements requiring specific actions<br>Inflexible |

*Inspired by McDermott et al. 2009*

# Other design elements

- Enforcement system
- Monitoring system
- Chain of custody design
- Level of transparency
- Communication strategy



*Legend*

- ✓ Covered in the legislation
- ± Partly covered in the legislation
- Plans to be covered in the future
- ✗ Not covered in legislation

## National sustainability requirements for solid biomass

|                                                   | RO, RHI, CfDs - UK | GCs - BE            | IA - DK   | SDE+ NL                               |
|---------------------------------------------------|--------------------|---------------------|-----------|---------------------------------------|
| <b>I. Strictness of legislation</b>               | Legally binding    | Legally binding     | Voluntary | Legally binding<br>(when implemented) |
| <b>II. Timeline of implementation</b>             | End of 2015        | Already implemented | 2016      | 2018                                  |
| <b>III. Sustainability Criteria Coverage</b>      |                    |                     |           |                                       |
| <b>A. Greenhouse Gas Emission</b>                 | ✓                  | ✓                   | ✓         | ✓                                     |
| <b>B. Land Use:</b>                               |                    |                     |           |                                       |
| <b>B1. Sustainable Forest Management:</b>         |                    |                     |           |                                       |
| <i>Legal, sustainable sourcing</i>                | ✓                  | ±                   | ✓         | ✓                                     |
| <i>Forest productivity &amp; well-functioning</i> | ✓                  | ✗                   | ✓         | ✓                                     |
| <i>Biodiversity protection</i>                    | ✓                  | ✗                   | ✓         | ✓                                     |
| <i>Ecosystems conservation</i>                    | ✓                  | ✗                   | ✓         | ✓                                     |



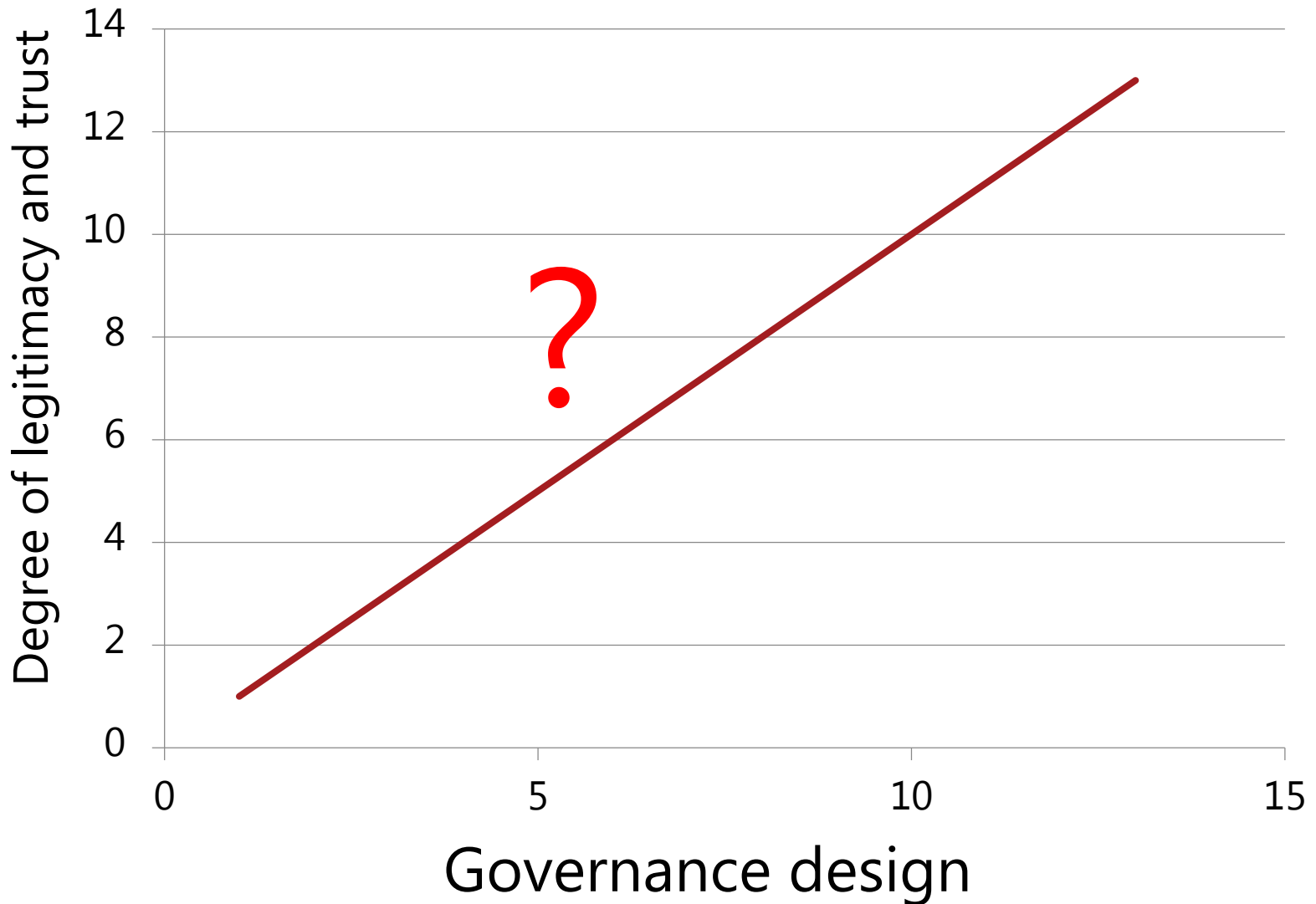
**Legend**

- ✓ Covered in the legislation
- ± Partly covered in the legislation
- Plans to be covered in the future
- ✗ Not covered in legislation

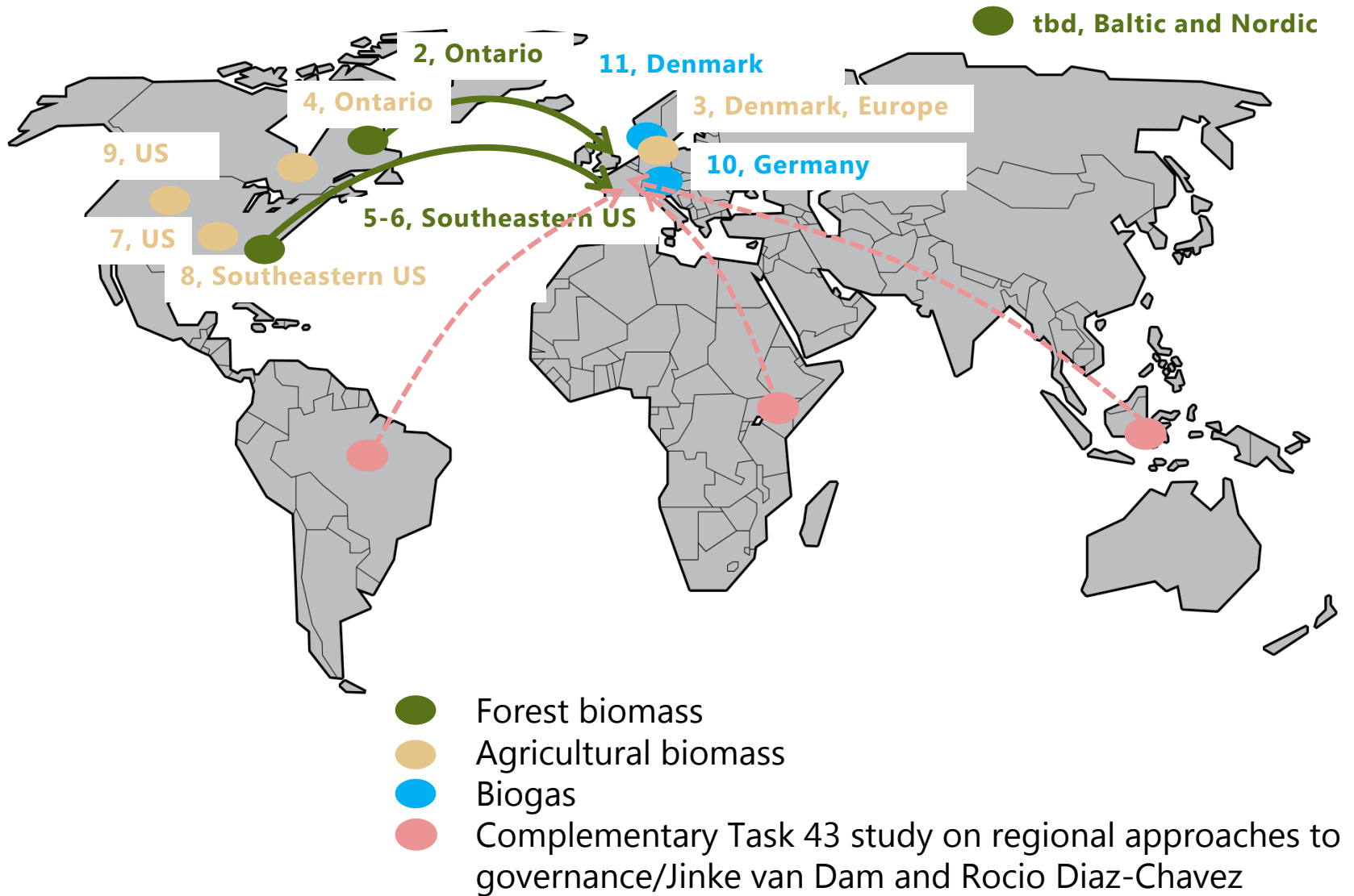
## National sustainability requirements for Solid Biomass (continued)

|                                                                 | RO, RHI, CfDs - UK    | GCs - BE         | IA - DK               | SDE+ NL               |
|-----------------------------------------------------------------|-----------------------|------------------|-----------------------|-----------------------|
| B2. Land criteria                                               | ✓                     | ✗                | ✗                     | ✓                     |
| B3. iLUC                                                        | ✗                     | ✗                | →                     | ✓                     |
| <b>C. Other sustainability requirements</b>                     |                       |                  |                       |                       |
| C1. Fuel classification                                         | ✓                     | ±                | →                     | ✓                     |
| C2. Carbon debt                                                 | ✗                     | →                | →                     | ✓                     |
| C3. Compliance with laws & local rights                         | ✓                     | ±                | ✓                     | ✓                     |
| C4. Chain of Custody                                            | ✓                     | ±                | ✓                     | ✓                     |
| C5. Mass balance                                                | ✓                     | ✓                | →                     | ✓                     |
| C6. Cascading use of biomass                                    | ✗                     | →                | →                     | →                     |
| C7. Feedstock competition prevention                            | ✗                     | ±                | ±                     | ✓                     |
| <b>IV. Recognition of other voluntary international schemes</b> | ✓<br>(FSC, PEFC, SBP) | ±<br>(FSC, PEFC) | ✓<br>(FSC, PEFC, SBP) | →<br>To be identified |

# Correlation between governance design and legitimacy and trust?



# Objective 2 case studies



# Objective 2 case studies – overview and status

| No | Supply chain         | Preliminary short title                                                                             | PI                                | Status                                                         |
|----|----------------------|-----------------------------------------------------------------------------------------------------|-----------------------------------|----------------------------------------------------------------|
| 1  | Conceptual framework | Trust and legitimacy                                                                                | Smith, Stupak (UoT, UoC)          | Draft in revision                                              |
| 2  | Forestry, Ontario    | Advanced SFM governance in Ontario                                                                  | Smith (UoT)                       | Draft in revision                                              |
| 3  | Agriculture Europe   | Sustainability governance of the bioeconomy – agricultural crops and residues in Denmark and Europe | Bentsen (UoC),                    | First draft available                                          |
| 4  | Agriculture, Canada  | Sustainability governance of the bioeconomy – agricultural crops and residues in Canada             | Lalonde (CJ Ag)                   | Draft in revision                                              |
| 5  | Forestry, SE US      | Approaches to document sustainable bioenergy in the SE US wood pellet industry                      | Kittler (Pinchot)                 | Survey interviews completed, in depth interviews being planned |
| 6  | Forestry SE US       | Aggregated indicators to measure and communicate progress towards SFM                               | Dale, Kline (ORNL)                | Follows DoE work                                               |
| 7  | Agriculture, US      | Policy analysis of governance for sustainable agricultural biofuel in the US                        | Gan (Texas A&M)                   | Draft in revision                                              |
| 8  | Agriculture, US      | Measuring progress towards sustainable agricultural management for bioenergy                        | Kline, Dale (ORNL)                | Follows DoE work                                               |
| 9  | Agriculture, US      | Measuring sustainability of corn stover removal                                                     | Nair (INL)                        | Paper published, more to come                                  |
| 10 | Biogas, Germany      | Sustainability governance of biogas through three phases of development                             | Schaubach, Thrän, Horschig (DBFZ) | Work expanded, Thomas Horschig included                        |
| 11 | Biogas, Denmark      | The impact of the legislative framework on the implementation of biogas                             | Al-Seadi (Biosantech)             | Draft in revision                                              |
| 12 | Synthesis            | Improving legitimacy of governance for sustainable bioenergy - challenges and recommendations       | Stupak, Smith (UoC, UoT)          | First outline planned for end of 2017                          |

## Objective 3 goals:

- *Understand positions and underlying motivations of stakeholder groups relative to their perceptions of bioenergy*
- *Inform dialogues/discussions to avoid misconceptions and gain trust in bioenergy*

### IN PRACTICE:

1. **Identify** relevant stakeholders (in different bioenergy value chains)
2. **Communicate** with stakeholders via questionnaires, interviews and meetings to understand their viewpoints, decisions and influence to the bioenergy value chains
3. **Compare** stakeholders' positions, viewpoints and influence in different bioenergy value chains
4. **Provide recommendations** on how to gain (further) support from stakeholders for sustainable bioenergy value chains management

# SE US noncorporate forest land owners' perspectives regarding wood-based energy (conclusions to date)

## Status and prospects for renewable energy using wood pellets from the southeastern United States

VIRGINIA H. DALE<sup>1</sup>, KEITH L. KLINE<sup>1</sup>, ESTHER S. PARISH<sup>1</sup>, ANNETTE L. COWIE<sup>2</sup>, ROBERT EMORY<sup>3</sup>, ROBERT W. MALMSHEIMER<sup>4</sup>, RAPHAEL SLADE<sup>5</sup>, CHARLES TATTERSALL (TAT) SMITH JR<sup>6</sup>, THOMAS BENTLY (BEN) WIGLEY<sup>7</sup>, NICLAS S. BENTSÉN<sup>8</sup>, GÖRAN BERNDÉN<sup>9</sup>, PIERRE BERNIER<sup>10</sup>, MIGUEL BRANDÃO<sup>11</sup>, HELENA L. CHUM<sup>12</sup>, ROCIO DIAZ-CHAVEZ<sup>13</sup>, GUSTAF EGNELL<sup>14</sup>, LEIF GUSTAVSSON<sup>15</sup>, JÖRG SCHWEINLE<sup>16</sup>, INGE STUPAK<sup>17</sup>, PAUL TRIANOSKY<sup>17</sup>, ARNALDO WALTER<sup>18</sup>, CARLY WHITTAKER<sup>19</sup>, MARK BROWN<sup>20</sup>, GEORGE CHESCHEIR<sup>21</sup>, IOANNIS DIMITRIOU<sup>14</sup>, CASPAR DONNISON<sup>22</sup>, ALISON GOSS ENG<sup>23</sup>, KEVIN P. HOYT<sup>24</sup>, JENNIFER C. JENKINS<sup>25</sup>, KRISTEN JOHNSON<sup>26</sup>, CHARLES A. LEVESQUE<sup>27</sup>, VICTORIA LOCKHART<sup>28</sup>, MARIA CRISTINA NEGRÍ<sup>29</sup>, JAMI E. NETTLES<sup>3</sup> and MARIA WELLISCH<sup>30</sup>

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### Abstract

The ongoing debate about costs and benefits of wood-pellet based bioenergy production in the southeastern United States (SE USA) requires an understanding of the science and context influencing market decisions associated with its sustainability. Production of pellets has garnered much attention as US exports have grown from negligible amounts in the early 2000s to 4.6 million metric tonnes in 2015. Currently, 98% of these pellet exports are shipped to Europe to displace coal in power plants. We ask, 'How is the production of wood pellets in the SE USA affecting forest systems and the ecosystem services they provide?' To address this question, we review current forest conditions and the status of the wood products industry, how pellet production affects ecosystem services and biodiversity, and what methods are in place to monitor changes and protect vulnerable systems. Scientific studies provide evidence that wood pellets in the SE USA are a fraction of total forestry operations and can be produced while maintaining or improving forest ecosystem services. Ecosystem services are protected by the requirement to utilize loggers trained to apply scientifically based best management practices in planning and implementing harvest for the export market. Bioenergy markets supplement incomes to private rural landholders and provide an incentive for forest management practices that simultaneously benefit water quality and wildlife and reduce risk of fire and insect outbreaks. Bioenergy also increases the value of forest

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## energy as long as

1. Land health is not compromised
2. The price is right

## If possible, I would harvest biomass for energy from my Land

35.00%

Data in Brief 13 (2017) 278–290

Contents lists available at ScienceDirect

### Data in Brief

journal homepage: [www.elsevier.com/locate/dib](http://www.elsevier.com/locate/dib)

## Timberland variables used to assess conditions in two Southeastern United States

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<sup>a</sup>Environmental Sciences Division, Oak Ridge National Laboratory,

<sup>b</sup>Disciplinary Research and Graduate Education, The University of Tennessee,

<sup>c</sup>The University of Tennessee, Knoxville, TN 37996, USA

### ARTICLE INFO

The data presented in this article are related to the research article entitled "How is wood-based pellet production affecting forest conditions in the southeastern United States?" (Dale et al., 2017) [1]. This article describes how United States Forest Service (USFS) Forest Inventory and Analysis (FIA) data from multiple state inventories were aggregated and used to extract ten annual timberland variables for trend analysis in two case study bioenergy fuelshed areas. This dataset is made publically available to enable critical or extended analyses of changes in forest conditions, either for the fuelshed areas supplying the ports of Savannah, Georgia and Chesapeake, Virginia, or for other southeastern US forested areas con-

<http://dx.doi.org/10.1016/j.dib.2017.03.022>

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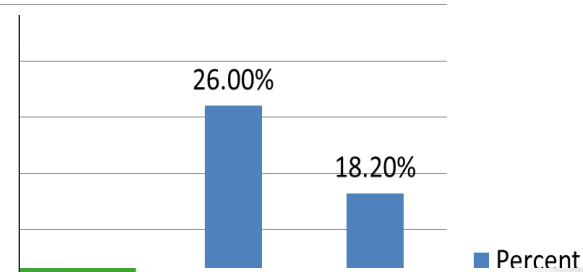
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U / 0

Nature/Biodiversity

Protect water



Percent

## Pellet production affected Southeastern US forests?

Parish, Virginia H. Dale and Keith L. Kline. Center for BioEnergy Sustainability, Environmental Sciences Division, Oak Ridge National Laboratory.

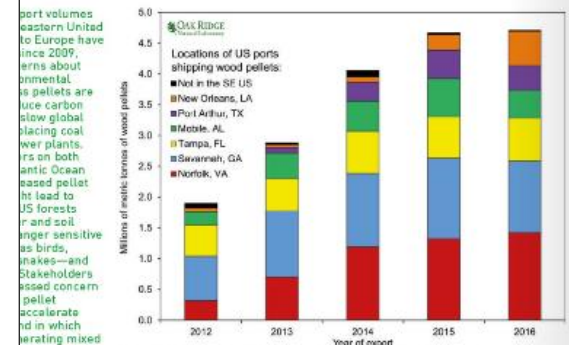


Figure 1. US International Trade Commission data shows that US exports of wood pellets to Europe for bioenergy grew to 4.7 million metric tonnes in 2016. The Southeastern US region supplies nearly all of those pellets, and over half of them are shipped from the port of Savannah, Georgia, and Norfolk, Virginia.

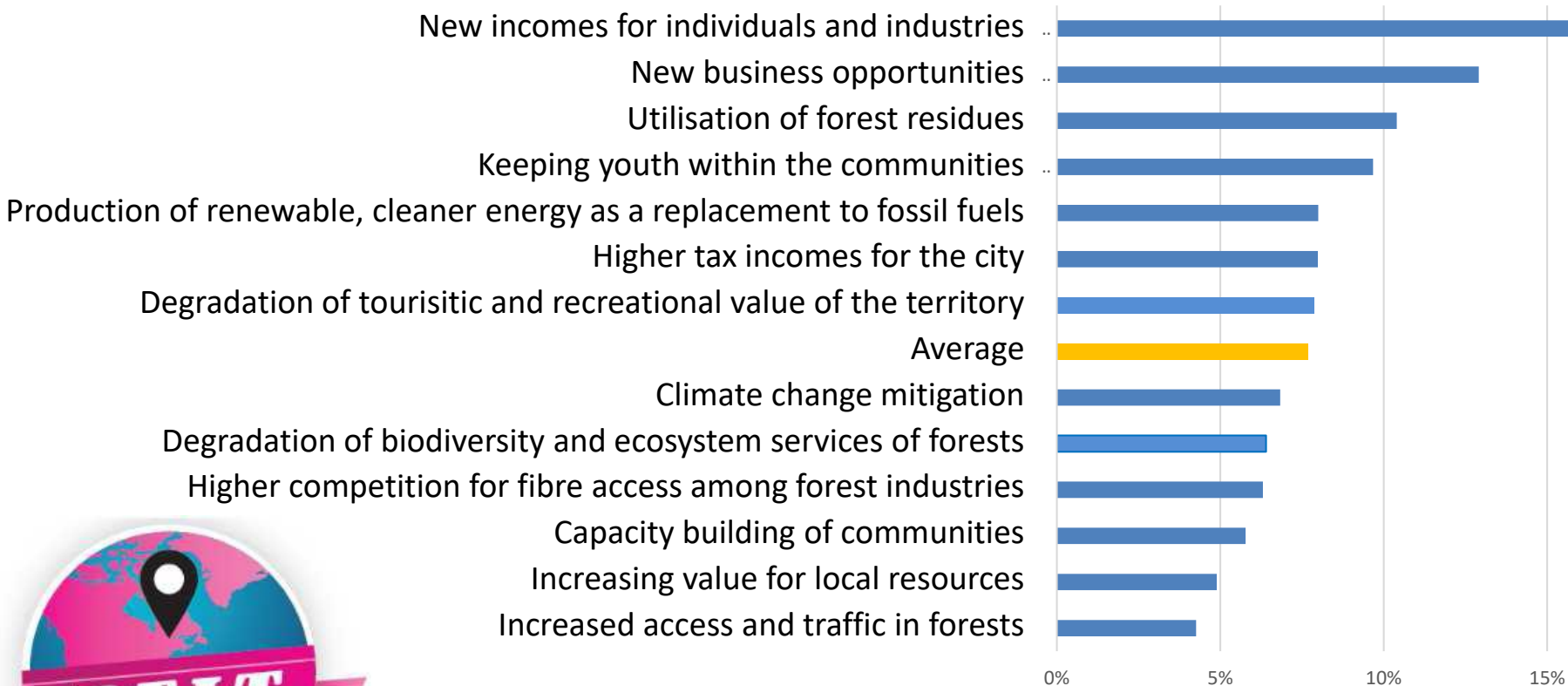
Oak Ridge National Laboratory researchers conducted an analysis of two forested landscapes that produce a large share of US wood pellets being shipped to Europe.

International Trade Commission data for wood pellets show that over half of all US pellet exports to Europe have been shipped from these two SE US ports.

Timberland is defined by the US Forest Service as "the nonreserved forest land capable of producing at least 20 cubic feet of commercial wood volume per acre per year. (i.e., 1.4 cubic meters of commercial wood volume per hectare per year). The reserved forest land excluded from the timberland designation includes land set aside for parks and conservation, where forest harvesting activities are not allowed. The majority of productive timberland in the SE US is privately owned and managed by a variety of interests ranging from family landowners to large real estate investment corporations.

The Savannah fuelshed contains some of the most intensively managed pine plantations in the United States, while the Chesapeake fuelshed area contains both pine plantations and mixed hardwood stands. The Savannah fuelshed

# Expectations (both positive and negative) towards the future forest biorefinery, E. Thiffault



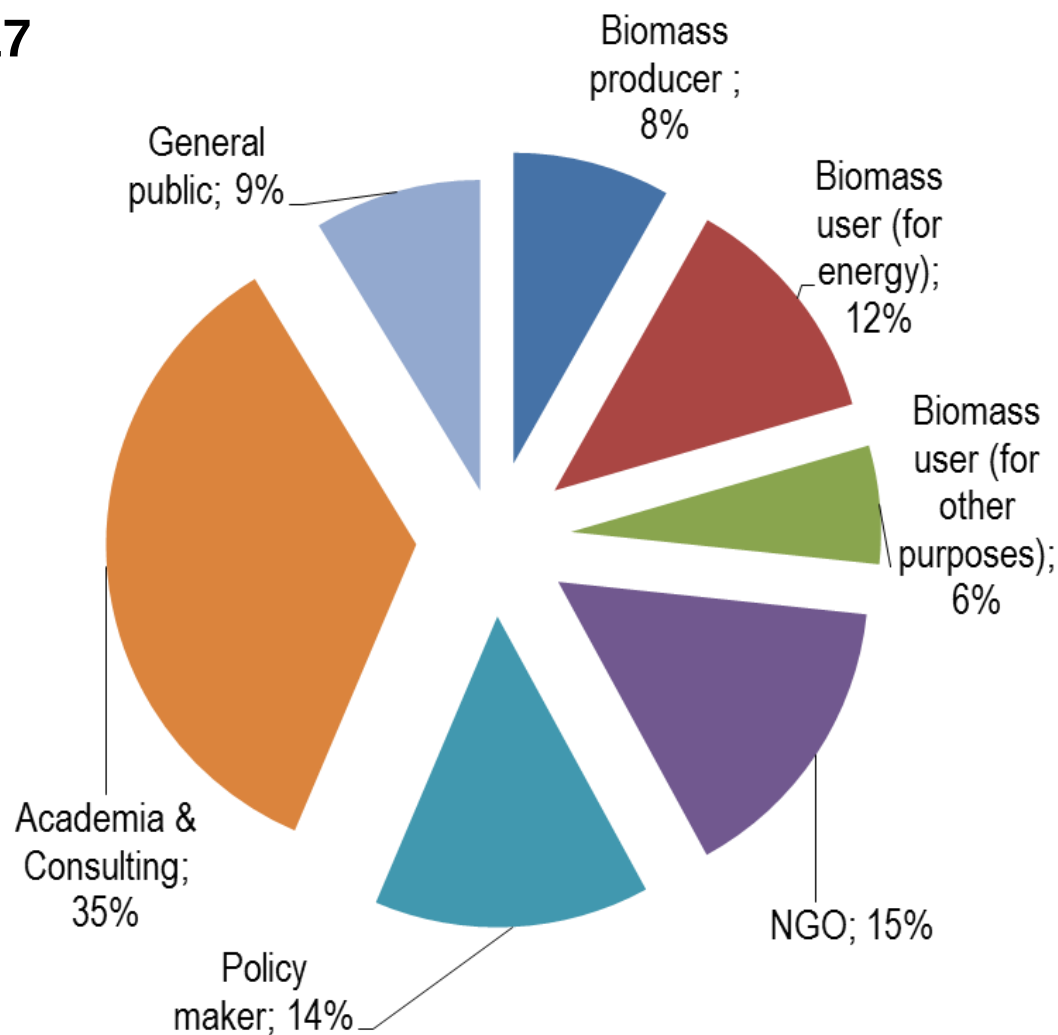
**IEA Bioenergy Inter-task project  
Measuring, governing and gaining support  
for sustainable bioenergy supply chains**

**POSITION, PERCEPTIONS AND VISION OF  
STAKEHOLDERS ON BIOENERGY SUSTAINABILITY:  
*METHODOLOGY AND INTERMEDIATE RESULTS***

*Thuy Mai-Moulin  
Uwe Fritsche  
Martin Junginger*

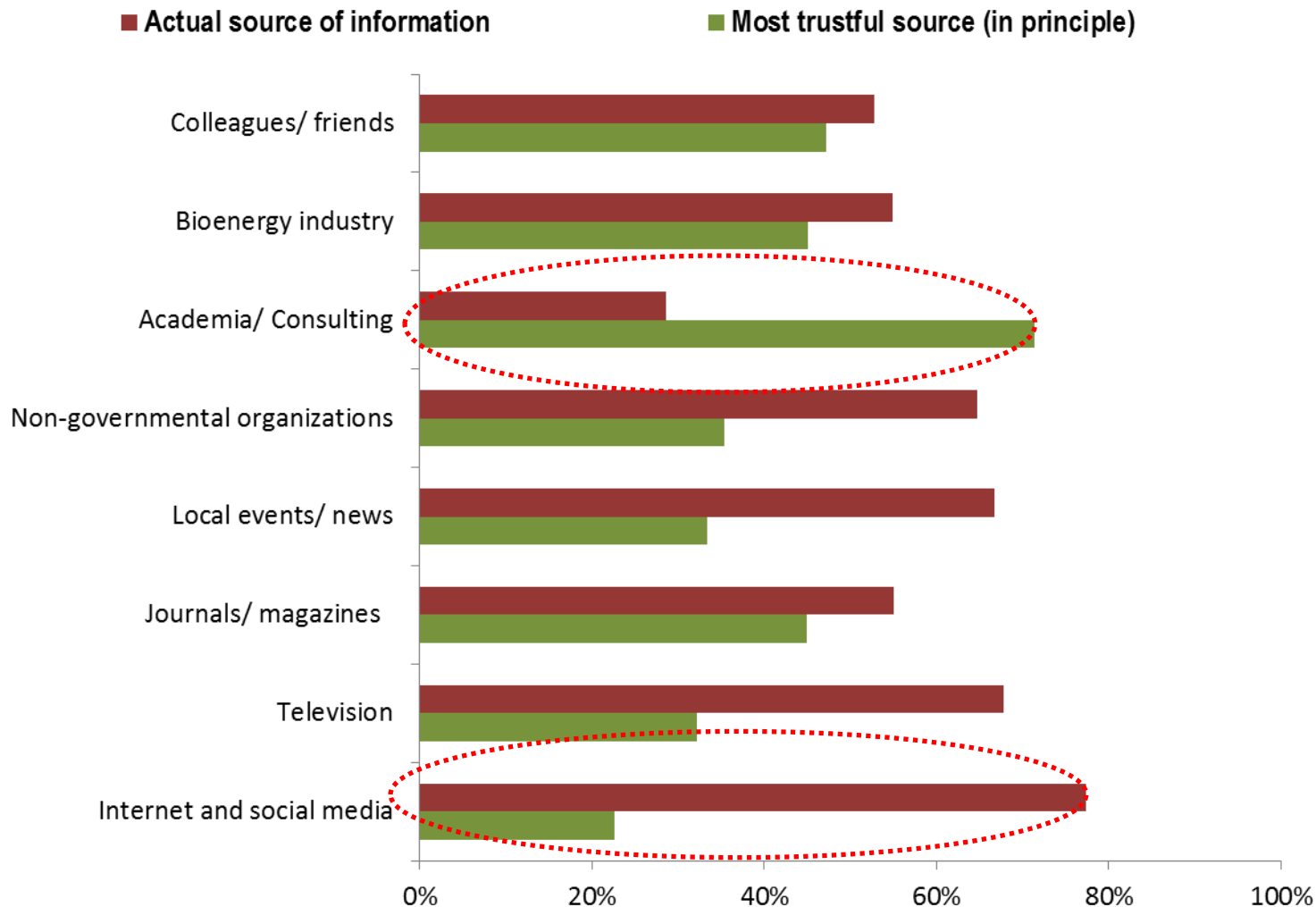
## General questionnaire – Online results

- **196 responses**
- **Apr 17- Dec 17**



# General questionnaire – Online results

## *a. Source of information*

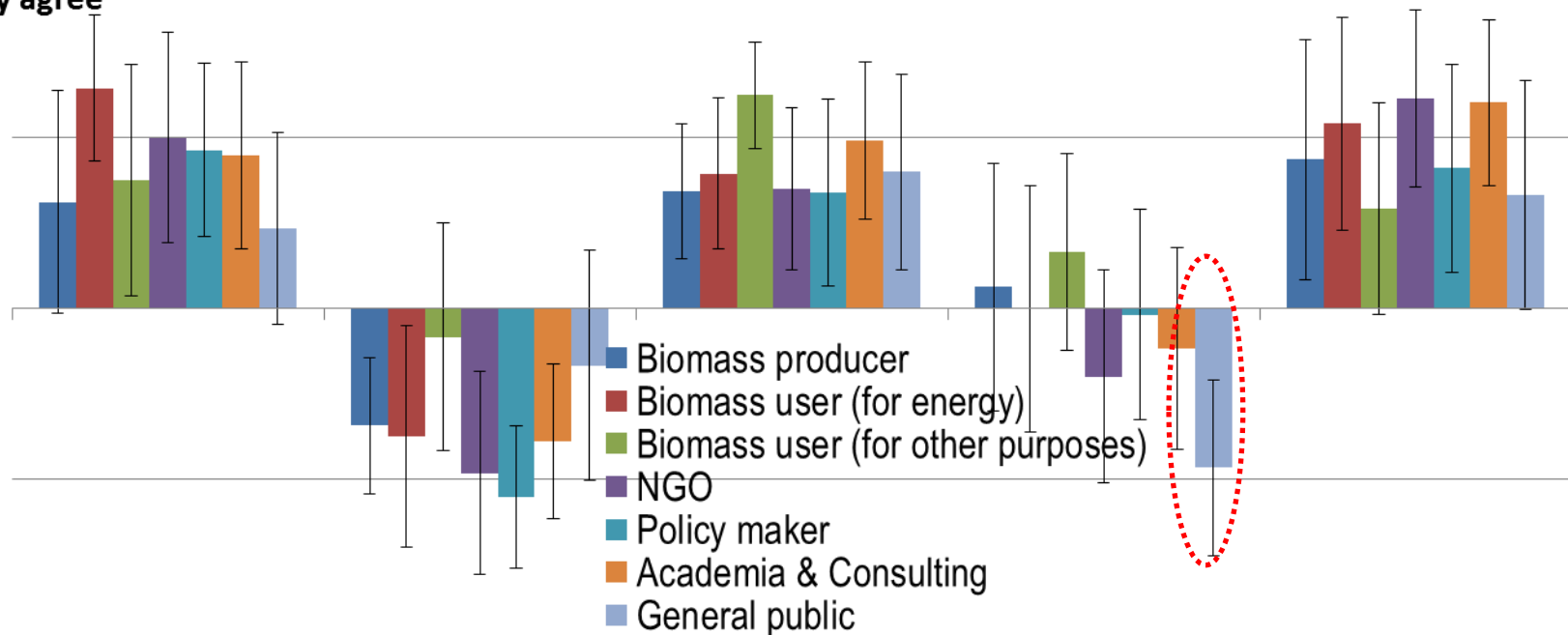


# General questionnaire

## *b. Awareness & public involvement*

Strongly agree

Neutral



I am well informed on the bioenergy sector development

In my opinion, the general public is sufficiently informed on bioenergy sector development

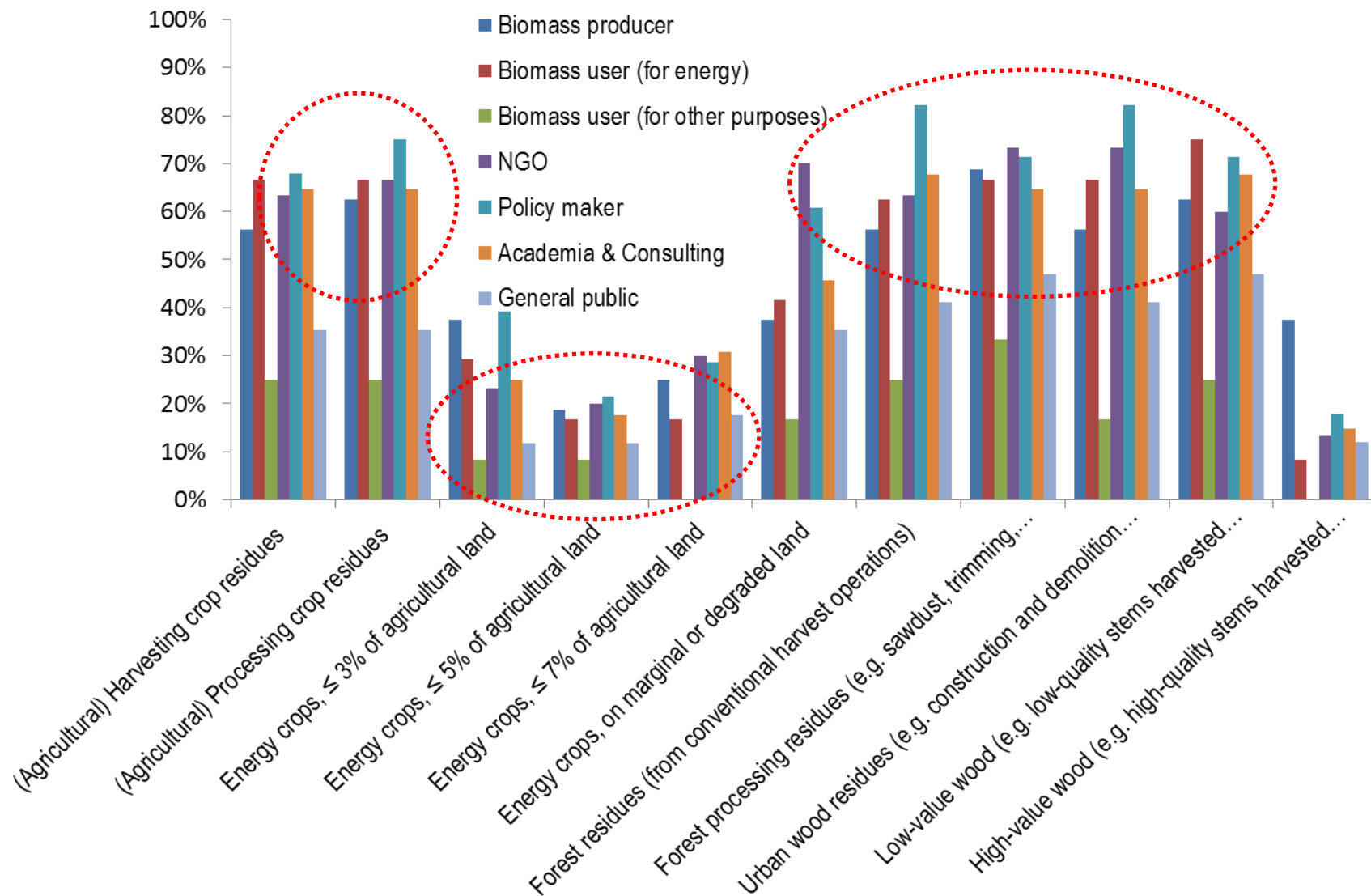
General public more involved in bioenergy sector development, particularly in regions of bioenergy production

In designing bioenergy policies, public opinion is more important than factual base or scientific information

I have a positive view of bioenergy in general

# General questionnaire

## *c. Feedstock*

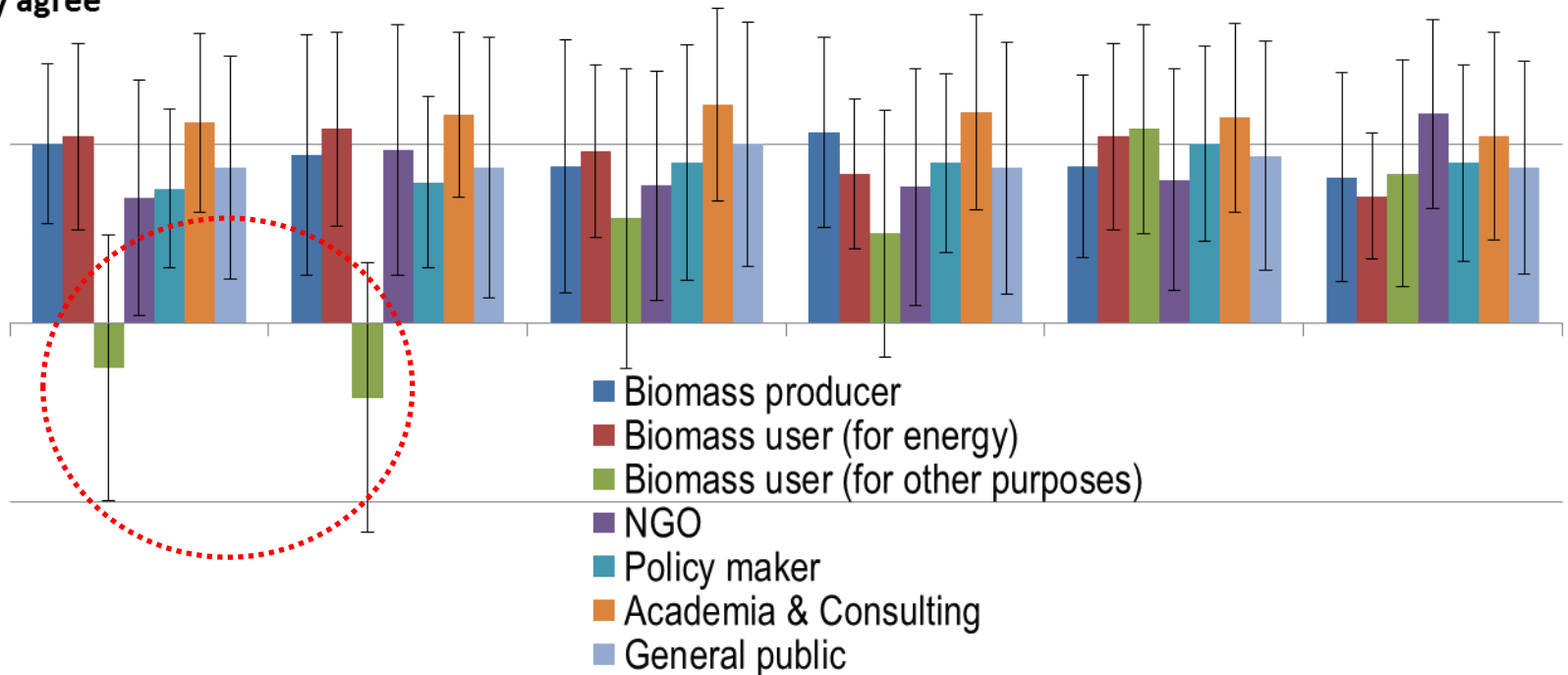


# I. General questionnaire

## d. Support for the bioenergy sector

Strongly agree

Neutral



If it increases the security of energy supply

If it creates local jobs and economic development

If it reduces pollution of air and water

If it increases reuse and recycling of materials (therefore reducing waste)

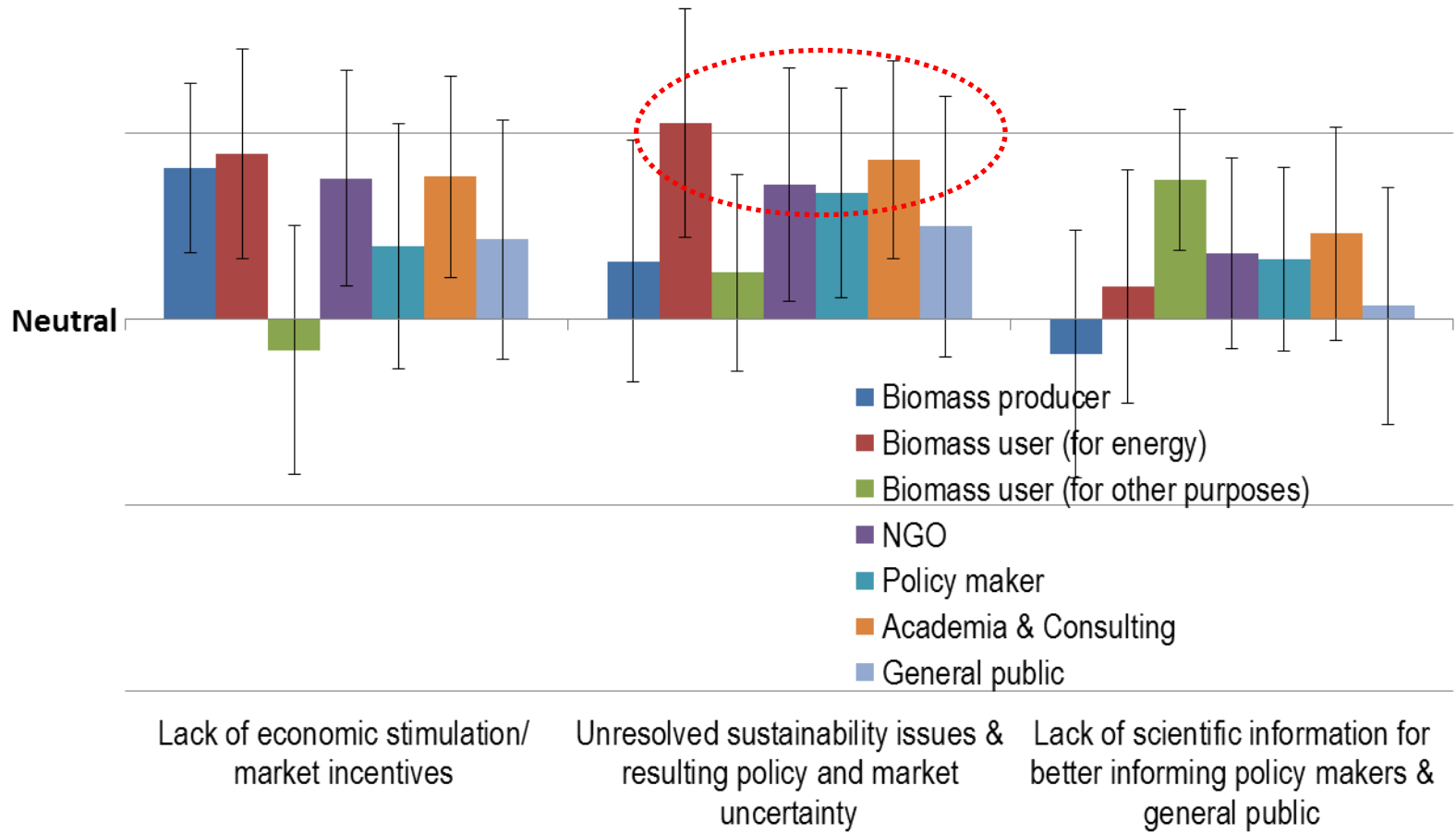
If it improves management of soils and forests

If it conserves biodiversity & ecosystem services

# I. General questionnaire

## e. Barriers

Strongly agree

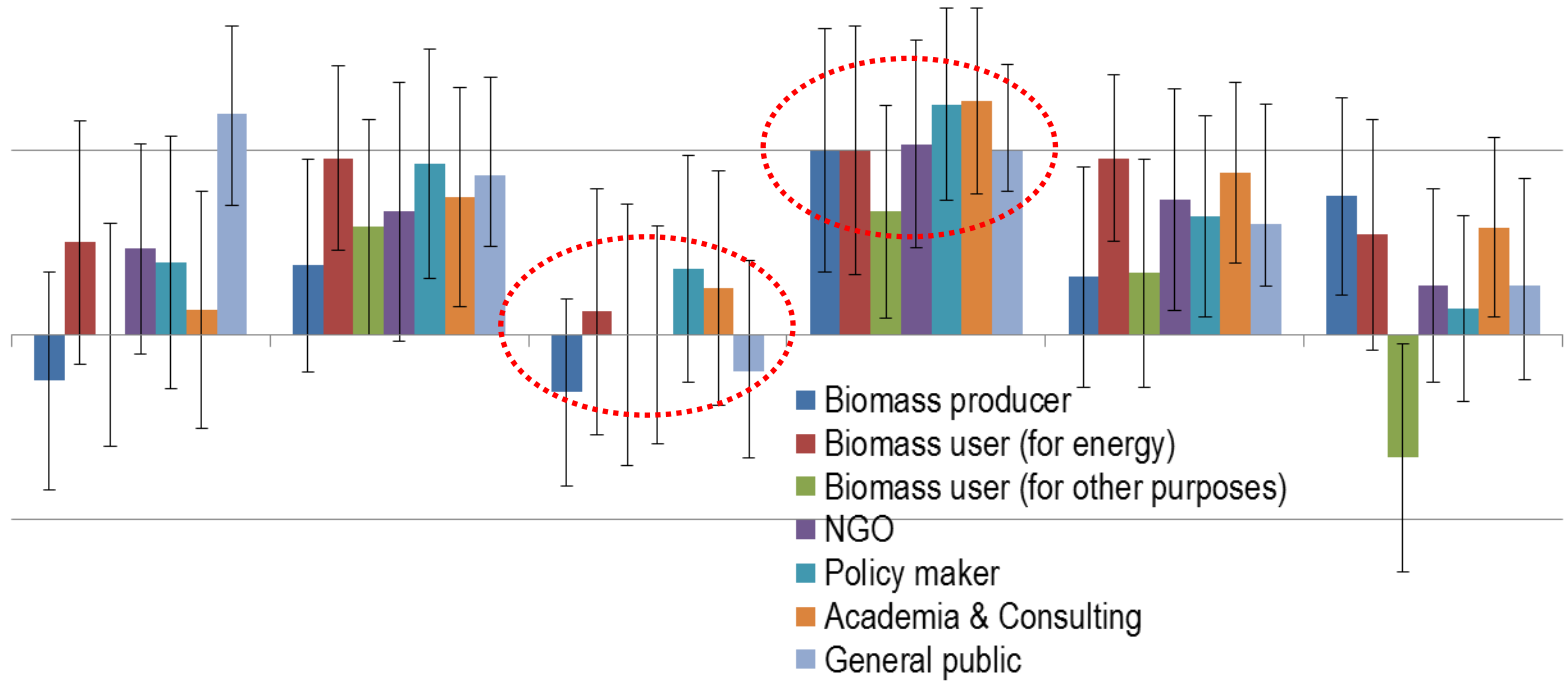


# General questionnaire

## *f. Opposition*

Strongly agree

Neutral



Leads to (indirect)  
land use change

Does not reduce  
greenhouse gas  
emissions

Competes for  
material use

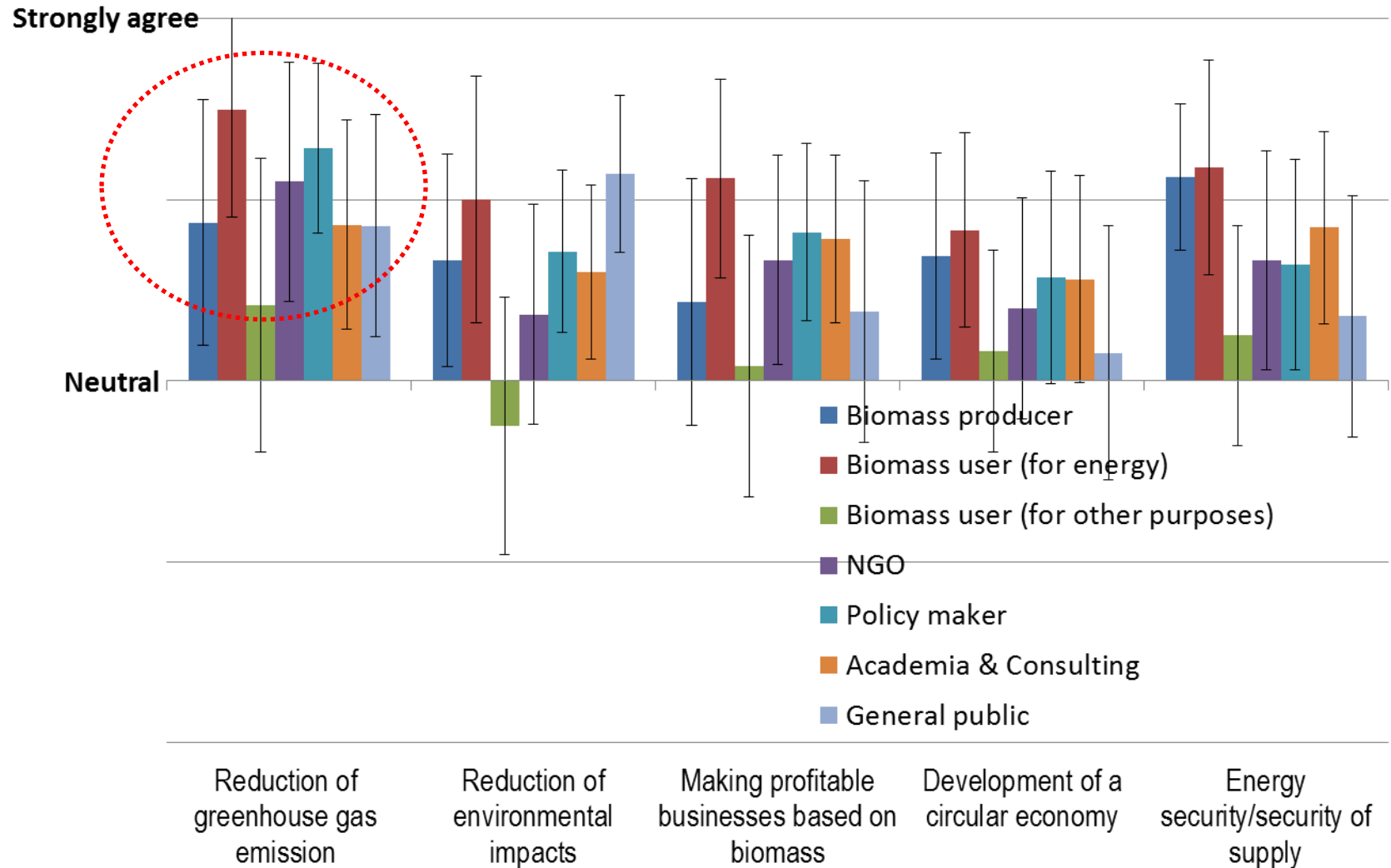
Over-exploits  
forest or leads to  
deforestation

Leads to land right  
conflicts

Does not improve  
local working  
conditions

# General questionnaire

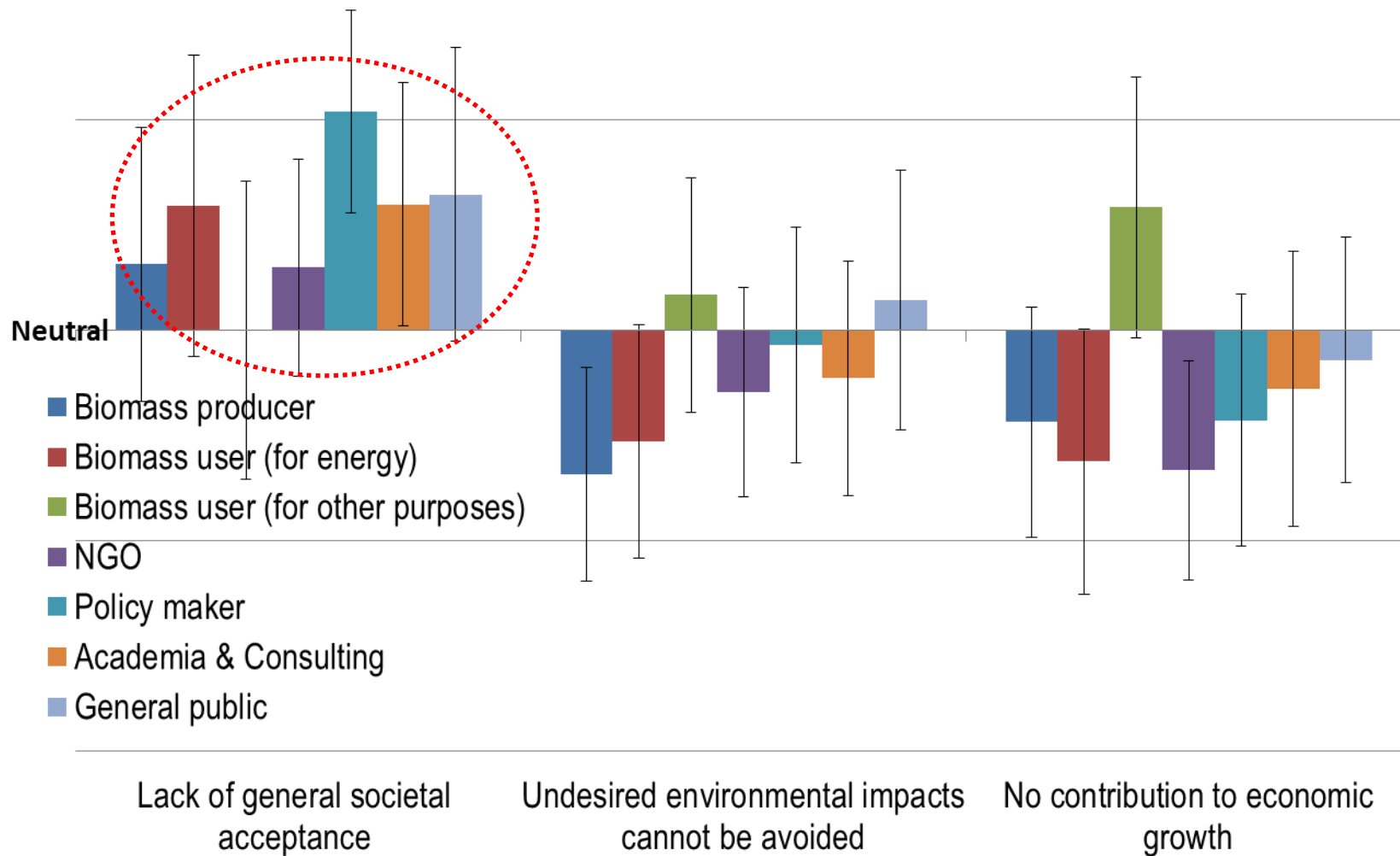
## *g. Drivers*



# General questionnaire

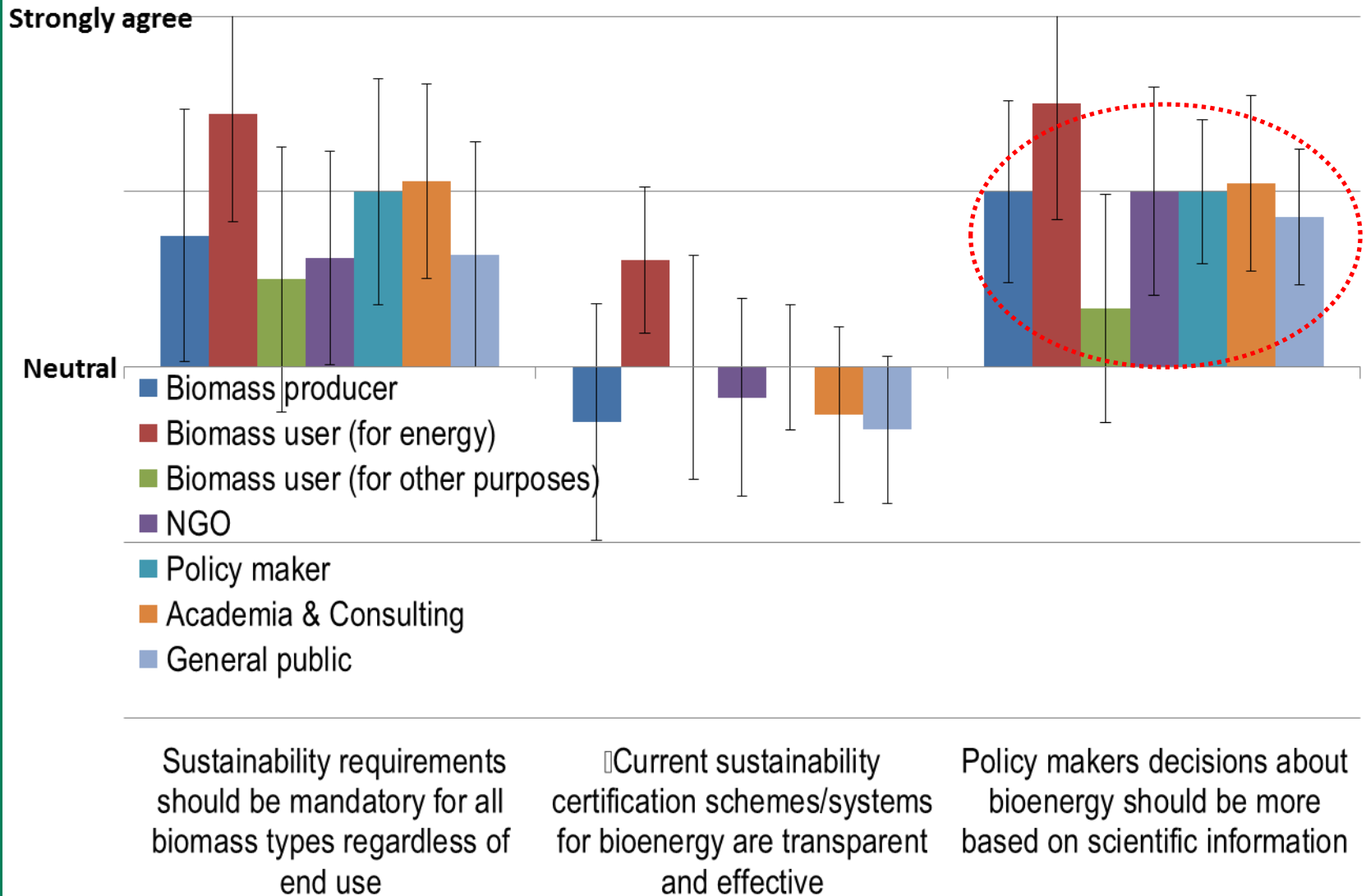
## *f. Challenges*

Strongly agree



# I. General questionnaire

## *f. How to gain (more) support*



## General questionnaire - Summary

- **General public is not well aware** of bioenergy development. Public role should be more enhanced.
- As the most trustful source of information, **academia and consulting should have a more active role** in dissemination and communication
- **Feedstock mobilisation:** energy crops on agricultural land are not widely accepted, but geographical location can play a role. More details on ILUC measurements needed
- **Viewpoints of sectors (biochemicals, biomaterials) different:** competition for feedstocks, subsidies for bioenergy are of concerns
- **Key barriers/ drivers and challenges:**
  - General public acceptance
  - sustainability requirements (GHG emissions reduction);
  - market and policy uncertainty

## Final thoughts

- Biomass sustainability assurance systems have been developed over past 25 years, on local, national and international level, also for non-energy purposes
- But this does not by default lead to more trust and legitimacy...
- And it has created a patchwork rules, regulations, certification systems
- (more) harmonisation needed

## More information

All published outputs o the inetrtask project are available at  
[www.inetrtask.org](http://www.inetrtask.org).

Including papers and workshop presentations / proceedings

# Continuation of work in 2019-21 by new task: Climate and sustainability effects of bioenergy within the broader bioeconomy

## Objectives

- identify and address critical issues related to the **climate and other sustainability effects of bioenergy and biobased products and systems**
- promote sound development for bioenergy as an integral component of the overall bioeconomy. Will be achieved by providing analyses that **support well-informed decisions** by land owners, communities, businesses, governments and others.
- Increase understanding of the environmental, social and economic impacts of producing and using biomass for bioenergy, **within the broader bioeconomy**.
- A central aspect concerns the **development and application of science-based methodologies and tools** for assessing the effects of biobased systems.

# **Climate and sustainability effects of bioenergy within the broader bioeconomy**

Overall lead: Göran Berndes (Chalmers Univ.)

WP1 – Metrics, methods, and tools for assessing climate change effects of bioenergy (Annette Cowie, Univ. of New England)

WP2 – Metrics, methods and tools for assessing sustainability effects of bioenergy excl. climate change effects, (Floor van der Hilst, Utrecht Univ.)

WP3 – Sustainability stakeholders and implementation approaches / governance (Uwe Fritsche, IINAS)

Interested? Contact Göran Berndes  
([goran.berndes@chalmers.se](mailto:goran.berndes@chalmers.se))

## Panel debate

### Question 1:

Are current sustainability schemes and safeguards sufficient to ensure sustainable biomass production and use in the East/South-East Asian region? If not, which other sustainability criteria / schemes would you like to see implemented?

## Panel debate

### Question 2:

In the EU and North America, there have been ongoing & controversial discussion between scientists, industry, NGO and policy makers on the sustainability of liquid and solid biomass. These discussions have had a serious impact on bioenergy deployment in these regions. Do you foresee a similar development in Asia? If so, how can this be avoided or mitigated?